

The Untapped Truth: Bottled Water Contributes to Our Climate and Water Crises

Every minute, more than 1 million plastic bottles of water are sold around the world.¹ The United States ends up recycling only 6 percent of the total plastic it uses,² and the vast majority (85 percent) of single-use water bottles across the world enter landfills, where they take up to a millennium to degrade, or become unregulated waste that pollutes our land and oceans.³ Bottled water production also fuels climate change, since fossil fuels are a key feedstock in plastic production.⁴ All of this pollution is generated in order to sell a product that many people can access by just turning on the tap.

Even though nearly two-thirds of water bottled in the United States comes from municipal water systems, the bottled water industry actively encourages distrust of municipal water systems that are vital to public health and water resilience.⁵ The industry also targets low-income communities in its advertisements — the same communities that disproportionately suffer from federal and state disinvestment in public water infrastructure.⁶ The bottled water industry is at its heart a profit-seeking venture to privatize what should be protected as a human right: access to clean water for basic needs. Legislation must stop the industry's unsustainable extraction of groundwater,⁷ while all levels of government must invest in publicly owned water systems so that everyone can access safe and affordable water.

Bottling a Human Right

The global bottled water market grew 73 percent over the past decade, making it one of the fastest growing drink markets in the world.⁸ In 2021, it reaped \$270 billion in annual sales, and sales are expected to surpass \$500 billion in the next ten years.⁹ To put these numbers in perspective, the United Nations (UN) estimates that it would take an estimated \$182 billion to \$600 billion each year to fund safe drinking water supplies across the world.¹⁰

In 2022, U.S. bottled water sales jumped 12 percent to nearly \$26 billion.¹¹ This is just shy of the \$31 billion a year the U.S. Environmental Protection Agency (EPA) estimates is needed to maintain and improve the nation's drinking water infrastructure over the next two decades.¹² At the same time, the rapidly growing and highly profitable market for bottled water is masking the inability of the public water supply system to provide clean drinking water for all.¹³

Corporations have pointed to the underfunding of public water utilities as a way to sow seeds of public mistrust and push for privatization.¹⁴ Privatization of municipal water systems puts residents at the mercy of private actors, bringing a host of issues in terms of water accessibility, and environmental damage.¹⁵ Unlike publicly owned water systems, private water companies are first and foremost accountable to delivering profits to their shareholders or owners.¹⁶

Meanwhile, residents with poor tap water service are driven to rely on bottled water,¹⁷ forcing residents in historically underserved communities to pay even more for basic water needs. This is because bottled water — which is often just municipally supplied water with a large mark-up in price — costs between 240 and 10,000 times more than tap water.¹⁸ The UN claims that the bottled water industry “is not aligned strategically with the goal of providing universal access to drinking water or at least slows global progress in this regard.”¹⁹

The Health Myths of Bottled Water

Bottled water in the U.S. is subject to less stringent regulation than tap water.²⁰ The Food and Drug Administration (FDA) regulates most food and beverages sold in the country, including bottled water, whereas the EPA regulates tap water. As such, bottled water is not subject to the same degree of sampling as tap water.²¹ For example, the FDA requires weekly tests of bottlers’ source water for microbiological contaminants, unless the water is from municipal supplies, in which case it has to meet the EPA’s stricter testing requirements for tap water. And bottlers are only required to test their source water once a year for chemical contaminants and once every four years for radiological contaminants.²² Additionally, states are responsible for overseeing the safety of bottled water produced and sold within their boundaries, leaving 60 to 70 percent of bottled water outside of FDA regulation.²³ The soft regulations surrounding bottled water have real impacts on bottled water quality, bringing to light the myth that bottled water is safer than tap water.²⁴

Most notably, the plastic bottles and bottling process themselves pose a threat to public health.²⁵ They contain microplastics — small plastic particles linked to adverse effects on the human immune system, developmental and reproductive harm, and cancer. Microplastic levels in bottled water are seven times higher than in tap water.²⁶ Additionally, the water treatment and storage processes can further contaminate water with harmful substances such as heavy metals, benzene, and pesticides, as well as pathogens like bacteria, viruses, fungi, and parasitic protozoa.²⁷ In fact, bottled water labeled as “mineral” or “spring” water is not guaranteed to be treated for the parasite *Cryptosporidium*, whereas tap water cannot contain any trace of the deadly parasite.²⁸

Bottled Water’s Environmental Toll

Unsurprisingly, bottled water is an incredibly thirsty industry, consuming several times the volume of water that is ultimately sold in the bottle. For instance, Unilever and Nestlé require an estimated 3.3 and 4.1 liters of water to produce 1 liter of bottled water, respectively.²⁹ On top of the water used during the production process, a significant amount of additional water is used during the oil drilling to obtain raw materials for plastic and the plastic bottle production process — both of which have additional environmental impacts.³⁰

Driven by profit motive, bottling companies have overused local aquifers, which can lead to the depletion of groundwater faster than it can be naturally recharged.³¹ Nestlé has been accused of exceeding its permits for groundwater extraction in the U.S. and abroad.³² For example, Nestlé Waters North America (now BlueTriton^a) was found to be extracting 25 times more water than it had

a In 2021, private equity firm One Rock acquired Nestlé Waters North America, which now operates as BlueTriton. See BlueTriton. [Press release]. “Nestlé Waters North America Becomes BlueTriton Brands.” April 6, 2021.

a right to from California's San Bernardino Forest, robbing local communities and ecosystems of their already scarce water resources.³³ Despite this clear abuse of water resources, the operation continued over-pumping water well into 2023, when environmental and community groups finally claimed a legal victory that significantly decreased the amount of water that the company can take from the San Bernardino Forest.³⁴

Depleting aquifers can also lead to contaminants polluting water sources. Some aquifers now contain dangerously high levels of arsenic due to land subsidence following heavy extraction.³⁵ Moreover, residents claimed that over-pumping from Nestlé/BlueTriton's operations caused creeks to run lower, trout to disappear from creeks, and mudflats to worsen in Osceola County, Michigan.³⁶

Adding insult to injury, these companies often pay next to nothing to pump vital water resources from their natural ecosystems and sell them for a profit. In the case of the San Bernardino Forest, Nestlé was paying just \$524 to extract around 30 million gallons annually, even during times of drought. And in Michigan, where Nestlé raked in over \$340 million from bottled water revenue in 2016, it was paying a nominal annual fee of \$200 for its water extraction while at the same time receiving local tax breaks worth \$13 million.³⁷

Bottled water's environmental harms extend well beyond water extraction. Bottled water requires up to an estimated 2,000 times as much energy to produce than tap water, and is estimated to contribute to 1,400 times as much loss of species diversity.³⁸ This is largely due to the plastic production needed to support the bottled water industry, most of which uses bottles made of polyethylene terephthalate (PET).³⁹ These water bottles contribute to the 400 million tons of plastic waste produced each year globally.⁴⁰ And although most Americans try to recycle their plastic, 85 percent of PET water bottles end up in landfills or as unregulated waste, and bottles used by the top six soft drink companies contain, on average, less than 7 percent recycled PET.⁴¹

Plastic waste in oceans is expected to triple in the next two decades if we do not act now.⁴² And while bottled water companies talk the talk when it comes to sustainability, they continually fail to walk the walk. Companies like BlueTriton and Coca-Cola have pledged lofty recycling goals and repeatedly come up well short. In fact, BlueTriton has faced lawsuits alleging deceptive trade practices in regard to its sustainability claims, which even its attorneys acknowledge are "vague and hyperbolic."⁴³

Bottled Water and Environmental Justice

While the environmental and public health implications of a growing bottled water industry will affect us all, environmental justice communities, particularly Black, Indigenous, and other communities of color, bear the brunt of these adverse effects. Nearly half of American Indian households on reservations lack access to safe water or adequate sanitation, causing some reservations to rely on donations of bottled water for basic needs.⁴⁴ In Canada, many members of the Six Nations of the Grand River in Ontario lack access to clean water in their homes, while BlueTriton pumps 3.6 million liters of water a day from Six Nations' treaty land.⁴⁵ And many areas in the U.S. with significant health violations in their water systems are predominately Black and Hispanic, including Flint, Michigan; Jackson, Mississippi; and Newark, New Jersey.⁴⁶

These violations sow seeds of distrust in public water systems — messages that are amplified by the bottled water industry through targeted marketing tactics towards low-income communities, people of color, and immigrants.⁴⁷ This may contribute to the disparities in spending on bottled water as the share of household income spent on bottled water for Black and Brown families in the U.S. is more than double that of white families.⁴⁸

Adding to these injustices, municipalities have shown preferential treatment to bottled water companies when it comes to unpaid water bills. In Detroit, prior to 2020, thousands of residents faced water shutoffs for unpaid bills of just \$150, while water bottlers such as Coca-Cola (Dasani) and Pepsi (Aquafina) racked up overdue bills and late fees of tens of thousands of dollars without experiencing any shutoffs.⁴⁹

These disparities occur abroad as well, especially given that the bottled water market is largest in the Global South, with Asia, Africa, Latin America, and the Caribbean making up the majority of all sales.⁵⁰ Many low- and middle-income countries' reliance on bottled water is linked to poor tap water quality and unreliable public water supply systems, and is seen as an indicator of governments failing to deliver on safe public water systems.⁵¹ However, this reliance on bottled water stunts progress towards equitable access to affordable drinking water.⁵² And as climate change intensifies, supplying urban water in the Global South will only become more difficult.⁵³

Conclusion

Given the environmental and public health issues surrounding bottled water, it is clear that we must move away from bottled water by supporting safe publicly owned water systems in the U.S. and abroad. This must happen in the face of a bottled water industry that sows seeds of doubt over public water infrastructure's ability to provide safe drinking water.⁵⁴ As the bottled water industry is currently one of the fastest growing markets in the world, it is important to pass legislation that stops this growth while still offering clean water access to residents currently underserved by under-funded municipal systems.⁵⁵

All levels of government should take action to halt overextraction of groundwater, stop new bottled water facilities, end our reliance on fossil fuels (the feedstock for plastic bottles), enforce plastic waste management, and provide robust public water for all — through legislation such as the WATER Act in the U.S. It only takes half of what the world spends on bottled water each year to fund clean and reliable tap water for the hundreds of millions who lack this human right — we must act now.⁵⁶

Endnotes

- 1 Bouhleb, Zeineb et al. United Nations University Institute for Water, Environment and Health (UNU IWEH). "Global Bottled Water Industry: A Review of Impacts and Trends." 2023 at 22.
- 2 Di, Jinghan et al. "United States plastics: Large flows, short lifetimes, and negligible recycling." *Resources, Conservation & Recycling*. Vol. 167, No. 105440. April 2021 at abstract.
- 3 Bouhleb et al. (2023) at 22 and 29.
- 4 Aker, Angie. "We're literally eating and drinking plastic. Fossil fuels are to blame." Food and Water Watch (FWW). July 30, 2018.
- 5 Delgado, Carla. "Our bottled water habit stands in the way of universal clean drinking water." *Popular Science*. March 24, 2023; FWW. "Take Back the Tap: The Big Business Hustle of Bottled Water." March 2018 at 14.
- 6 FWW (2018) at 5-7, and 14; Rosinger, Asher Y. et al. "Examining recent trends in the racial disparity gap in tap water consumption: NHANES 2011–2018." *Public Health Nutrition*. Vol. 25, No. 2. February 2022 at 2.
- 7 Ford-Stille, Hannah. "Regulated and hydrated: A case for regulating bottled Water." *Santa Clara Law Review*. Vol. 60, No. 2. 2020 at 347.
- 8 Bouhleb et al. (2023) at 5.
- 9 *Ibid.* at 5 and 7.
- 10 United Nations. [Press release]. "Historic UN conference marks watershed moment to tackle global water crisis and ensure water-secure future." March 24, 2023.
- 11 Beverage Marketing Corporation. [Press release]. "Bottled water volume growth slows in 2022, data from Beverage Marketing Corporation show." March 23, 2023.
- 12 U.S. Environmental Protection Agency. Office of Water. "Drinking Water Infrastructure Needs Survey and Assessment." EPA 810R23001. September 2023 at 6.
- 13 Bouhleb, Zeineb and Vladimir Smakhtin. "How the bottled water industry is masking the global water crisis." *Conversation*. March 22, 2023.
- 14 UNU IWEH. [Press release]. "Bottled water masks world's failure to supply safe water for all, can slow sustainable development." March 16, 2023.
- 15 Dickie, Gloria. "Rising bottled water consumption signals safe drinking water goal is under threat, says U.N. think tank." *Reuters*. March 16, 2023; FWW. "The State of Public Water in the United States." February 2016 at 2, 3, and 8.
- 16 FWW (2016) at 6.
- 17 Dickie (2023).
- 18 Zhang, Xue et al. "Water pricing and affordability in the US: Public vs. private ownership." *Water Policy*. Vol. 24, No. 3. 2022 at abstract; Graydon, Ryan Christopher et al. "Bottled water versus tap water: Risk perceptions and drinking water choices at the University of South Florida." *International Journal of Sustainability and Higher Education*. May 2019 at 4; Felton, Ryan. "How Pepsi and Coke make millions bottling tap water, as residents face shutoffs." *Guardian*. April 23, 2020.
- 19 Bouhleb et al. (2023) at 26.
- 20 Ahn, Joyce. "Uncapping the bottle: A look inside the history, industry, and regulation of bottled water in the United States." *Journal of Food Law & Policy*. Vol. 3, No. 2. 2007 at 184; Government Accountability Office (GAO). "Bottled Water: FDA Safety and Consumer Protections Are Often Less Stringent Than Comparable EPA Protections for Tap Water." GAO-09-861T. July 8, 2009 at 2.
- 21 GAO (2009) at 2.
- 22 *Ibid.* at 4.
- 23 Natural Resources Defense Council (NRDC). "Bottled Water: Pure Drink or Pure Hype?" 1999; GAO (2009) at 3 and 5.
- 24 FWW (2018) at 2.
- 25 Mason, Sherri A. et al. "Synthetic polymer contamination in bottled water." *Frontiers in Chemistry*. Vol. 6. September 11, 2018 at abstract; Ateia, Mohamed et al. "Emerging investigator series microplastic sources, fate, toxicity, detection, and interactions with micropollutants in aquatic ecosystems — a review of reviews." *Environmental Science: Processes & Impacts*. Vol. 24, Iss. 2. February 2023 at 10 to 11; Dubey, Itishree et al. "Developmental and reproductive toxic effects of exposure to microplastics: A review of associated signaling pathways." *Frontiers in Toxicology*. Vol. 4, No. 901798. August 2022 at 2 and 4 to 6.
- 26 Ateia et al. (2023) at 10 to 11; Dubey et al. (2022) at 2 and 4 to 6; Bhuyan, Md. Simul. "Effects of microplastics on fish and in human health." *Frontiers in Environmental Science*. Vol. 10, No. 827289. March 2022 at 6 and 8; Danopoulos, Evangelos et al. "Microplastic contamination of drinking water: A systemic review." *PLOS ONE*. Vol. 5, No. 7. July 2020 at abstract; Cox, Kieran D. et al. "Human consumption of microplastics." *Environmental Science & Technology*. Vol. 53, No. 12. June 2019 at abstract.
- 27 Bouhleb et al. (2023) at 14.

- 28 Ford-Stille (2020) at 335; U.S. Centers for Disease Control and Prevention. "A Guide to Commercially-Bottled Water and Other Beverages." Available at https://www.cdc.gov/parasites/crypto/gen_info/bottled.html. Accessed August 20, 2023.
- 29 Bouhleb et al. (2023) at 19.
- 30 Olson-Sawyer, Kai and Robin Madel. "The water footprint of your plastic bottle." *FoodPrint*. March 18, 2020; FWW. [Fact sheet]. "Thirsty Fossil Fuels: Potential for Huge Water Savings by Switching to Renewables." July 2022 at 1.
- 31 Ford-Stille (2020) at 339.
- 32 Stork, Natalie et al. California State Water Resources Control Board. "Regarding complaint about water diversions from the Strawberry Creek watershed in San Bernardino County." INV 8217. Revised April 8, 2021 at 6; Towie, Narelle. "Water mining: Claims bottled water companies illegally extracting groundwater." *Guardian*. April 30, 2019; Singh, Maanvi. "Drought hit California moves to halt Nestlé from taking millions of gallons of water." *Guardian*. April 27, 2021.
- 33 Singh, Maanvi. "Drought hit California moves to halt Nestlé from taking millions of gallons of water." *Guardian*. April 27, 2021.
- 34 Yachnin, Jennifer. "California orders company to turn off taps filling bottled water." *E&E News*. September 20, 2023; Beam, Adam and Amy Taxin. "California regulators order Arrowhead bottled water to stop drawing from some mountain springs." *AP News*. September 19, 2023; James, Ian. "A bitter feud centers on source of Arrowhead bottled water." *Los Angeles Times*. January 20, 2022.
- 35 Ford-Stille (2020) at 329 and 357; Smith, Ryan et al. "Overpumping leads to California groundwater arsenic threat." *Nature Communications*. Vol. 9. June 2018 at abstract.
- 36 Samilton, Tacy. "Group says Nestlé drying up creeks but state, Nestlé say no evidence for that." *Michigan Radio*. July 15, 2020; Ellison, Garrett. "Nestlé water owners return Michigan permit, plan new withdrawal." *MLive*. October 20, 2021.
- 37 Winter, Caroline. "Nestlé makes billions bottling water it pays nearly nothing for." *Bloomberg*. September 21, 2017.
- 38 Qian, Neng. "Bottled water or tap water? A comparative study of drinking water choices on university campuses." *Water*. Vol. 10, No. 59. January 2018 at 2; Gleick, P.H. and H.S. Cooley. "Energy implications of bottled water." *Environmental Research Letters*. Vol. 4. February 19, 2009 at 6; Villanueva, Cristina M. et al. "Health and environmental impacts of drinking water choices in Barcelona, Spain: A modelling study." *Science of the Total Environment*. Vol. 795. 2021 at abstract.
- 39 Bouhleb et al. (2023) at 22.
- 40 *Ibid.* at 22.
- 41 FWW. [Fact sheet]. "Plastic's Toxic Lifestyle." June 2023 at 3; Bouhleb et al. (2023) at 22; Greenpeace. [Fact sheet]. "Bottling it: The Failure of Major Soft Drinks Companies to Address Ocean Plastic Pollution." March 2017 at 4.
- 42 Dickie (2023).
- 43 Lerner, Sharon. "Bottled water giant BlueTriton admits claims of recycling and sustainability are 'puffery.'" *Intercept*. April 26, 2022.
- 44 Tanana, Heather et al. "Water is life: Law, systemic racism, and water security in Indian country." *Health Security*. Vol. 19, No. S1. 2021 at S-78; Calma, Justine. "The Navajo Nation faced water shortages for generations — and then the pandemic hit." *Verge*. July 6, 2020.
- 45 Shimo, Alexandra. "While Nestlé extracts millions of litres from their land, residents have no drinking water." *Guardian*. October 4, 2018; Smith-Belghaba, Aicha. "'The world is running out of water,' says water expert from Six Nations, Ont." *CBC*. Updated December 16, 2022.
- 46 Rosinger et al. (2022) at 2; Southern Poverty Law Center. "Mississippi City's Water Problems Stem from Generations of Neglect." June 28, 2023; NRDC. "Watered Down Justice." March 27, 2020.
- 47 FWW (2018) at 2.
- 48 Gorelick, Marc H. et al. "Perceptions about water and increased use of bottled water in minority children." *Archives of Pediatrics & Adolescent Medicine*. Vol. 165, No. 10. October 2011 at 930.
- 49 Felton (2020).
- 50 Bouhleb and Smakhtin (2023).
- 51 Bouhleb et al. (2023) at 10.
- 52 Bouhleb and Smakhtin (2023).
- 53 Mitlin, D. et al. World Resources Institute. [Working paper]. "Unaffordable and Undrinkable: Rethinking Urban Water Access in the Global South." 2019 at 1.
- 54 Pachego-Vega, Raul. "(Re)theorizing the politics of bottled water: Water insecurity in the context of weak regulatory regimes." *Water*. Vol. 11. March 30, 2019 at 6; FWW (2018) at 2.
- 55 Bouhleb et al. (2023) at 5.
- 56 *Ibid.* at 27.